

CHECKLIST ON HUMAN RIGHTS TO WATER AND SANITATION FOR SMALL SCALE WATER PROVIDERS

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Introduction: What are the human rights to safe drinking water and sanitation?

In 2010, the UN General Assembly declared the right to drinking water and sanitation as essential to the full enjoyment of life and all human rights. In 2015, the UN General Assembly reaffirmed the right to water and the right to sanitation, recognising them as distinct rights, although related and both stemming from the right to an adequate standard of living. Human rights obligations related to access to water and sanitation are included in different human rights treaties. It is **States** that are primary responsible for the realisation of the human right to water and sanitation.

The human right to water entitles everyone to have access to **sufficient**, **safe**, **acceptable**, **physically accessible and affordable water** for personal and domestic use, while the right to sanitation entitles everyone to have **physical and affordable access to sanitation**, in all spheres of life, that is **safe**, **hygienic**, **secure**, and **socially and culturally acceptable** and that provides **privacy** and ensures **dignity**. Those rights shall be delivered in a **participatory**, **accountable and non-discriminatory manner**.

▶ Who has a human right to safe drinking water and sanitation?

Human rights are the inalienable fundamental rights to which each person is inherently entitled. Human rights are conceived as **universal** (applicable everywhere) and **egalitarian** (the same for everyone). They embody the basic standards without which people cannot realize their inherent human dignity. Recognising access to safe drinking water and sanitation as a human right therefore means that **everybody** is entitled to these rights.

What are the human rights to water and sanitation principles and criteria?

Human rights **criteria** (availability, quality, acceptability, accessibility and affordability) and human rights **principles** (non-discrimination, access to information, participation, accountability and sustainability) shape the content and scope of the right and guide its implementation process. All these elements give meaning to the human rights to water and sanitation and must be taken into account for its implementation.

▶ Why do human rights matter to small scale water providers?

The United Nations Human Rights Council (2011) endorsed the Guiding Principles on Business and Human Rights: Implementing the United Nations 'Protect, Respect and Remedy' Framework. These Guiding Principles apply to all States and to all business enterprises, NGOs and community-based organisations regardless of their size, sector, location, ownership and structure.

The Guiding Principles recognise that:

States have the obligation to respect, protect and fulfil human rights;

Business enterprises and other suppliers/operators are required to comply with all applicable laws and need to respect human rights. They should avoid infringing on the human rights of others and should address adverse human rights impacts with which they are involved; and Rights and obligations need to be matched by appropriate and effective remedies when breached.

This means small scale water operators have to comply with local laws and are responsible to respect human rights, including the rights to access to safe drinking water and sanitation.

► Responsibilities of non-State service providers

Non-State actors must comply with the laws and regulations of the country in terms of a general legal obligation: they have a basic responsibility to respect human rights. The distinctive responsibilities of companies in relation to human rights are summarised under the concept of 'due diligence.' Companies are required to exercise due diligence in relation to human rights while operating. 'This concept describes the steps a company must take to become aware of, prevent and address adverse human rights impacts'1.

► Private enterprises in the water sector

Private enterprises in the water sector will need to comply with the due diligence framework. At the same time, the provision of water and sanitation services is characterised by a special feature: the services relate directly to the fulfilment of human rights. Thus, while private enterprises may contribute to the realisation of the rights to water and sanitation, the activities of services providers may also potentially result in abuses of the right to water and sanitation. The following special challenges have been identified considering the human rights-based approach in the water sector²:

- Guaranteeing transparent and democratic decision-making
- Addressing power asymmetries in the bidding and negotiation process
- Reaching the poorest and the most marginalised
- Ensuring affordable services
- Avoiding disconnections in case of inability to pay
- Ensuring the quality of services
- Ensuring monitoring and follow up
- Ensuring effective complaint mechanisms
- Addressing corruption

Objective of this checklist

The objective of this checklist is to provide a self-assessment tool based on human rights for informal providers or entrepreneurs delivering services in the water sectors (water trucks, standpipes, kiosk operators, small-scale water delivery services, household water treatments systems, and others). This checklist aims to assist these entrepreneurs to carry out their business activity in compliance with human rights.

By encouraging water suppliers to comply with the human right to water, their positive impact improves, including an increase of their economic and political power (integration in larger development frameworks, possibility to partner with larger institutions, and other benefits). It also provides social businesses with a tool to measure impact.

IMPORTANT NOTICE: this document is a self-assessment for notice only and does not engage its authors in any kind of liabilities. It has been designed for small scale organisations acting in the field of access to water only. Meeting the criteria does not replace a full human rights due diligence process, but only introduces a human rights-based approach to thinking. For a process including a full human rights due diligence process, or for further information, please contact WaterLex.

¹ Protect, Respect and Remedy: a Framework for Business and Human Rights Report of the Special Representative of the Secretary-General on the issue of human rights and transnational corporations and other business enterprises, John Ruggie A/ HRC/8/5.

² Report of the independent expert on the issue of human rights obligations related to access to safe drinking water and sanitation, Catarina de Albuquerque A/HRC/15/31

OPERATION OF SERVICES

HUMAN RIGHT PRINCIPLES / CRITERIA	CHECKLIST FOR SMALL SCALE WATER ENTREPRENEUR	
→ AVAILABILITY	Do I have a strategy to respond to water shortages due to external factors?	☐ Yes☐ No
The human right to water means that water must be available in sufficient quantities for personal and domestic uses (cooking, drinking, personal and	Do my facilities have regular opening hours?	☐ Yes☐ No
household hygiene), with these uses being prioritised over water uses like agriculture and industry.	Am I aware of shortages in the availability of water supply for domestic use of my clients?	☐ Yes☐ No
According to the World Health Organization ("WHO"), 50 to 100 litres per person per day is an adequate quantity of water to meet all health requirements. This includes (but is not limited to) safe drinking water.	If yes, is there a governmental mechanism by which the issue may be raised?	☐ Yes☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Check your country's national regulations and ensure that you meet the requirements. Have the same opening hours every day that allows for a continuous supply of water and inform clients about regular opening hours. Have partnerships with local authorities, local NGOs and other providers. If there is insufficient water to meet all the clients' minimum quantities: advise authorities explore opportunities to increase water supply. 	

QUALITY Water must be safe for	Do I carry out quality control within my company to ensure that the water delivered by my business meets the national water quality standards and the national legislation?	☐ Yes☐ No
consumption and other uses and not threaten human health. States enjoy a relative margin of discretion to establish quality standards while following WHO standards.	Are the staff able to conduct quality checks? Do I provide regular training to staff so that they know how to ensure quality?	☐ Yes☐ No☐ Yes☐ No☐ No☐ No☐ No☐ No☐ No☐ No☐ No☐ No☐ No
<u>Stanuarus</u> .	Is the water I am providing to my clients tested on a regular basis according to WHO or higher standards, to make sure that it is safe and of good quality?	☐ Yes☐ No
	Is the water I am providing to my clients periodically tested by a qualified independent laboratory or expert?	☐ Yes☐ No
	Does my business have a modern and efficient maintenance system?	☐ Yes☐ No
	Does my business have a monitoring mechanism in place to rapidly detect contamination?	☐ Yes☐ No
	Does my business have a mechanism in place to swiftly react to contamination?	☐ Yes☐ No
	Is my business using a water cleaning system that can remove all organic and inorganic pollutants and bacteria from the water I am providing to clients?	☐ Yes☐ No
	Is my business certified on a recognised standard for the quality of the water I am delivering?	☐ Yes☐ No
	Is my business registered with the local authorities in charge of water management (e.g. ministry, municipality, water authority, etc.)?	☐ Yes☐ No

EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION

- ▶ You are responsible at all times for the quality and safety of the water that you supply. The best way to achieve quality and safety is a combination of good operating practice, preventive maintenance, independent surveillance and quality control. Make sure the water source is protected well enough to avoid pollution from external sources.
- Make sure that equipment used for storage and delivery is always clean. Wash the water containers thoroughly on a regular basis.
- ➤ Train your staff regularly on water quality checking and compare your results regularly with WHO standards (or higher).
- Contact qualified, independent laboratories for quality testing.
- ▶ If possible or required by the applicable law, register your business with the competent local authority and share data and information.

Is the water I am providing well ☐ Yes accepted by my clients (taste, odour, ■ No colour, etc.)? → ACCEPTABILITY If I am using a system that modifies Water and sanitation facilities and the colour, odour or taste of the water Yes services must be culturally and that I am selling (e.g. chlorine), do I socially acceptable. enable feedback from clients as to □ No In addition to safety, water should their satisfaction with taste, colour, also be of an acceptable colour, odour? odour and taste. Do I discuss options and opportunities Yes with local communities to make the business well accepted and □ No integrated? ► Ask your clients and other community members to explore what is acceptable to them **EXAMPLES AND ADVICE** in terms of taste, colour, and odour of your FOR IMPROVEMENT IN **IMPLEMENTATION** ▶ Try different treatment systems to see which is preferred. ► Have participatory discussions with the community.

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→ ACCESSIBILITY	Is it physically easy to have access to the water I am selling (no physical barriers for people to collect the water)?	☐ Yes☐ No
Water and sanitation services must be accessible to everyone	Am I including remote communities	☐ Yes
in the household or its vicinity	among my clients?	□ No
on a continuous basis, as well as in schools, health-care facilities and other public institutions and places. Physical security must not be threatened during access to	Do I have a system in place to reach out to groups with special needs, such as those with physical disabilities? How?	
facilities.		☐ Yes
There is no physical access when you have to travel a distance of more than 1 km or when it takes more than 30 minutes return trip (WHO).		□ No
	Do I have a system in place to ensure the waiting time of my clients does not exceed 30 min. in total? Explain:	
		☐ Yes
		□ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN	Deliver the water to remote communit truck (home delivery) or via decentrali kiosks.	-
IMPLEMENTATION	Establish priority lanes (e.g. for the elepton pregnant women, people with disability)	
	Monitor any potential difficulties for us access different selling points.	sers to
	If necessary, install specially designed ities for people with particular needs (ramps, handrails etc.).	

→ AFFORDABILITY	In case I have a contract with authorities or with another supplier for service provision, does this contract specify pricing arrangements?	☐ Yes☐ No
Access to water facilities and services must be done at a price that is affordable for all people. Access to water must	In my opinion, is the water provided by my enterprise affordable for everyone (without exception)?	☐ Yes☐ No
not compromise the ability to pay for other essential necessities guaranteed by human rights, such	Do I set prices based on what families can afford (versus individuals)?	☐ Yes☐ No
as food, housing and health care. As a rule, the fact that water must be affordable does not mean that water should be free, but that no person can be deprived of the right to water for economic reasons. The United Nations Development Program (UNDP) proposes that household spending on water does not exceed 3% of family income.	Am I able to offer water at reduced prices for the marginalised, poor and most vulnerable members of the communities where I supply (e.g. orphans, homeless, etc.)?	☐ Yes☐ No
	Have I checked with local authorities to see if there are any subsidies or grants available to help me to reduce costs for vulnerable people?	☐ Yes☐ No
	Do I have procedures in place in case my clients are not able to pay so that they are not left without water?	☐ Yes☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	While fixing your price, consult with the community (with the help of local part NGOs) and with your clients to be all set an affordable price of the water (no of income).	ners, ole to
	Request subsidies (or other forms of f incentives/exemptions) from the State water at a more affordable price to the marginalised and vulnerable community	e to sell e more
	▶ Join a public water service development of and/or national pro-poor develop strategy, or contact the Ministry in character affairs, to establish "low income hold pricing scheme".	ment arge of

Non-discrimination is central to human rights. Discrimination on prohibited grounds including	Do I provide services to the user without direct or indirect distinction (based on sex, race, colour, age, disability, etc.) to anybody?	☐ Yes☐ No
race, colour, sex, age, language, religion, political or other opinion, national or social origin, property, birth, physical or mental disability, health status or any other civil, political, social or other status must be avoided, both in law and in practice. In order to address existing discrimination, positive targeted measures may have to be adopted. In this regard, priority must be given to the most marginalised and vulnerable to avoid exclusion and discrimination.	Do I ensure that people with disabilities, marginalised people and people in need have access to the services I am distributing? How? Give examples:	□ Yes
	Do I employ a range of people from different backgrounds in my organisation, including gender, race, colour, age, disability, etc.?	☐ Yes☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Investigate (with the help of local NGO other community partners) whether arments of the community are excluded buying your services due to social oripurchase power or marginalisation (su women, poor, elderly, or disabled). Make sure that you don't ask any unreinformation that could be discriminated birth certificate, property title, former ership of the land, working status, or design. 	ny seg- I from gins, uch as equired ory (e.g.
	 unnecessary questions). Employing people of different gender backgrounds enables a more empath derstanding of the customer needs, e in sanitation and hygiene. 	etic un-

Am I communicating clearly and to all potential clients the quantity, quality, ☐ Yes price of the water I am selling, and any → ACCESS TO INFORMATION □ No other information that may be relevant to them? This includes the right to seek, Do my clients have the possibility to receive and impart information Yes request further information about my concerning water issues. To reach □ No business? people and actually provide multiple channels that consider Do I provide adequate notice to my access to information and cultural Yes clients in case of changes in the communication preferences. schedule of water delivery that could □ No Moreover, capacity development affect the regularity of supply? and training may be required - because it is only when Do I provide clear information with Yes existing legislation and policies respect to the opening hours of my are understood, that they ■ No facilities? may be utilised, challenged or ☐ Yes transformed. Do I advertise my business? ■ No If so, do I include information about ☐ Yes water quality test results in the □ No advertising? If I have relevant information that affects the quality or availability of ☐ Yes water, do I provide this information to the authorities (municipality, river ■ No basin organisation, the institutions contracting my business)? Is water quality data for the water that I Yes supply recorded in a registry held by a ■ No public authority? Provide an information board with essential information (quality, opening hours, price, griev-**EXAMPLES AND ADVICE** ance mechanism etc.) visible to everybody. FOR IMPROVEMENT IN **IMPLEMENTATION** ▶ Provide a phone or email notice service for updates. ► Adapt your communication to the capacities and special circumstances of clients (e.g. indigenous or minority languages); verbal or pictograms rather than written announcements in cases of illiteracy). If possible or required by the applicable law, register your business with the competent local authority and share data and information with it.

PARTICIPATION	Does the local community have a role in the development of my business?	☐ Yes☐ No
Processes related to planning, design, construction, maintenance and monitoring of sanitation	Do I share with my clients the results of the tests carried out on my water?	☐ Yes☐ No
and monitoring of samitation and water services should be participatory. This requires a genuine opportunity to freely express needs and concerns and influence decisions. Also, it is crucial to include representatives of all concerned individuals, groups and communities in participatory processes. Poor people and members of marginalized groups are frequently excluded from decision-making regarding water and sanitation, and hence their needs are seldom prioritized. Community participation in the planning and design of water and sanitation programmes is also essential to ensure that water and sanitation services are relevant and appropriate, and thus ultimately sustainable.	Are my clients regularly involved in decisions at community/regional level that seek to improve the quality of water? How often?	☐ Yes☐ No
	Do my clients participate in decisions that affect their access to safe water at community/river basin level? How?	☐ Yes☐ No
	Is participation also possible for marginalised and vulnerable people (including people with disabilities, use of appropriate language at meetings, and location accessibility)? How?	☐ Yes☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Have a suggestion box available for your clients, local authorities, communities and NGOs. Participate in mechanisms (together and with the help of local authorities, communities and NGOs) to allow your clients to express their needs and concerns on decisions related to water supply (type of water supply, manage- 	
	ment of water supply etc.).Involve members of the local communitaring access to water and sanitaring	

→ ACCOUNTABILITY	Do my clients have the possibility to file complaints about my business? e.g. quality of water, regularity of supply, quality of the service?	☐ Yes☐ No
The realization of human rights requires responsive and accountable institutions, a clear designation of responsibilities and coordination between different entities involved. States should be held accountable for meeting these obligations and ensuring that non-State actors respect	Do I make the complaint mechanism easy to use for those with incapacities such as illiteracy, language barriers, disabilities? How?	□ Yes
them. Persons or groups denied their HRWS should have access to effective judicial or other appropriate remedies, like tribunals, national ombudspersons or human right commissions and non jurisdictional mechanisms such as mediation and conciliation.	Are my complaint mechanisms available for the public and easy to access? How?	□ Yes
	Can such complaint mechanisms enforce changes in the way that I do my business?	☐ Yes☐ No
	Am I required to report to public authorities on how I comply with local and/or national laws and regulations?	☐ Yes☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	Establish grievance mechanisms that your clients to complain (quality of wa quality of the service, etc.) such that y respond to the complaints and conce your costumers.	ter, ou can
	Make sure that this complaint mechar accessible for your clients (e.g. that it easy to find).	
	Inform your clients about the possibili a complaint (e.g. information board et	
	Inform your clients about the possibili resort to external grievance mechanis dicial tribunals, regulatory authority, N Human Rights Institution or similar en	sms (ju- ational

Have I assessed the sustainability of my business, including identification of possible internal and external risks in **→**) SUSTAINABILITY ☐ Yes the following areas? ► Economic □ No The human rights obligations Social related to water and sanitation ► Environmental have to be met in a sustainable manner. This means practices have Do I have a mechanism to ensure ☐ Yes to be financial, environmentally effective maintenance of the and socially sustainable so that □ No infrastructure or technology used? future generations can enjoy the riaht too. Yes Is my water supply dependent on external financial support? ■ No The achieved impact must be ☐ Yes continuous and long-lasting. Do I budget in advance for next year? ■ No Have I explored all possibilities to ☐ Yes obtain funding from public authorities / □ No organisations? П Do I have any processes or checks in place to make sure that I don't run out ☐ Yes of water supply? ■ No ▶ Make sure that you avoid water source contamination and source over-abstraction (envi-**EXAMPLES AND ADVICE** ronmental sustainability). FOR IMPROVEMENT IN **IMPLEMENTATION** ► Consider local circumstances (e.g. changing water availability and variability) when providing services. ▶ Business decisions (planning, expansion etc.) should take into account the costs of ongoing operation, management and investment to ensure continued functioning (financial sustainability). ▶ Work together with local communities to source skilled labour for your business and train your staff. ► Work together with local communities and groups (with the help of local NGOs) to guarantee social ownership. Explore and assess all the possibilities to obtain public funding from local and national authorities and from supranational institutions (e.g. European Union).

DECISION MAKING

The responsibility to respect not only requires service providers to ensure that their own action does not result in human rights abuses, but also includes the avoidance of complicity, which means that they must avoid being indirectly involved in human rights abuses committed by other actors, including the State.

1. Human rights policy

Inclusion in policy		Evaluation
In addition to compliance with national laws, the baseline responsibility of companies is to	Does the company have a corporate social responsibility (CSR) policy, a code of conduct that it applies to all its commercial relations and all geographical areas? If yes, is this policy public?	☐ Yes ☐ No ☐ Yes ☐ No
respect human rights. To this end,	If the answer to the first question is yes, which are especially mentioned in this policy? See b	
companies should adopt a human rights policy.	Human rights to water and sanitation	☐ Yes ☐ No
	Human right to food	☐ Yes ☐ No
	Labour rights	☐ Yes ☐ No
	Human right to a healthy environment	☐ Yes ☐ No
	Does the policy apply to all commercial relations?	☐ Yes ☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN	Establish a code of conduct that mentions to ness respects human rights and expects you partners to do so.	our business
IMPLEMENTATION	Include the respect for the human rights to sanitation.	
	CSR is mainly addressed to large corporation it could benefit your business as it may be a pete against bigger commercial entities. Sh give back to your community may help you relationship with your customers and to reta	a way to com- lowing that you to foster the

2. Democratic, participatory and transparent processes

Process of negotiation, bidding and tendering Evalua		
Any instrument delegating service provision to private enterprises must	If you concluded an agreement with the State (state authority, local authorities, state owned company) on delegating the provision of services, would you qualify the process as	
meet human rights standards. The tendering, bidding and	Democratic?	☐ Yes ☐ No
contract negotiations must be transparent,	Transparent?	☐ Yes ☐ No
democratic. Service providers are expected to exercise due diligence in this regard.	Participatory?	☐ Yes ☐ No
	During the negotiation process, did you receive adequate and sufficient information concerning the process, your obligations and the requirements to meet the obligations in the contract?	☐ Yes☐ No
	Are the terms of reference of service delegation available to the public?	☐ Yes ☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	▶ Team up with local NGOs and ask local combers if the contract negotiation process was and if they could participate in the process.	_

3. Delegation of Services from the State

Content of the cont	ract on delegating service provision	Evaluation
Private enterprises must exercise due diligence, to	If you concluded a contract with the State (national local authorities, state owned company) on delegations the contract:	
become aware of, prevent and address adverse	Define the responsibilities?	☐ Yes ☐ No
impacts on human rights.	Allocate risks?	☐ Yes ☐ No
Service providers	Set delivery targets?	☐ Yes ☐ No
shall ensure that the water they sell is safe quality,	Set coverage targets?	☐ Yes ☐ No
ensure regularity of supply, not	Does this contract specify process in case of non-compliance?	☐ Yes ☐ No
discriminate in their operations, adopt fair and	Do you benefit from subsidies or any other similar instruments to ensure cost recovery?	☐ Yes ☐ No
transparent procedures etc.	Do you have the possibility to set the geographical coverage of your service provision according to the contract?	☐ Yes
	Does the contract confer exclusivity in service provision in terms of certain geographical coverage or certain parts of the community?	☐ Yes☐ No
	Does the contract require you to provide services to previously unserved or underserved areas?	☐ Yes ☐ No
	Does the contract prevent you from providing services to slums or to other similar places?	☐ Yes ☐ No
	Does the contract set forth an obligation to prioritise certain neighbourhoods in the provision of services?	☐ Yes
EXAMPLES AND ADVICE FOR IMPROVEMENT IN IMPLEMENTATION	 Consider the human rights implications of your conservice provision and engage proactively with the authorities to ensure that you are not contributing to human rights abuses (e.g. make suggestions of ensure that services are affordable also to the proflexible payment schemes to adapt to the need of etc.). In case you are aware of any human rights violated 	e State g indirectly on how to corest, offer of the poor
	actively engage with relevant authorities to addr rights concerns.	ess human

4. Human rights impact assessment

What is it?	Evaluation	
Companies must take proactive steps to understand how existing and proposed activities may affect human rights. The scale of human rights impact assessments will depend on the industry	Are you aware of any potential negative impact of your business on the human rights of the local community?	☐ Yes ☐ No
	Does your company engage with local communities and/or with public authorities to analyse the potential human rights implications of your business?	□ Yes □ No
and national and local context.	Does your company consider the human rights risks of a business partner before entering into a commercial relation with it?	□ Yes □ No
	Are you aware of any potentially negative impact of your service provision on marginalised and vulnerable communities, such as:	□ Yes
	Poor?	☐ Yes ☐ No
	Elderly?	☐ Yes ☐ No
	Women?	☐ Yes ☐ No
	Children?	☐ Yes ☐ No
EXAMPLES AND ADVICE FOR IMPROVEMENT IN	Engage with the local communities to ver man rights risks and impacts of your busir	*
IMPLEMENTATION	Make sure that during the assessment, you do not exclude the impacts on vulnerable and marginalised populations.	
	▶ Use the opportunity to train your staff.	
	► Team up with local NGOs and ask member local community who can provide information impact of your activities.	